

ELECTRONIC PERSONAL MEDICAL RECORDS

2012 GENERAL SESSION

STATE OF UTAH

LONG TITLE**General Description:**

This bill facilitates the enrollment of Medicaid beneficiaries, Children Health Insurance enrollees, and public employees into the electronic exchange of clinical health records.

Highlighted Provisions:

This bill:

- ▶ amends the duties of the state Medicaid plan to require the participation of Medicaid beneficiaries in the electronic exchange of clinical health records;
- ▶ amends the duties of the Children Health Insurance Program to require the participation of enrollees in the Children's Health Insurance Program in the electronic exchange of clinical health records; and
- ▶ amends the duties of the Public Employees Health Plan to require the plan to encourage and facilitate enrollee participation in the electronic exchange of clinical health records.

Money Appropriated in this Bill:

None

Other Special Clauses:

None

Utah Code Sections Affected:

AMENDS:

26-18-3, as last amended by Laws of Utah 2011, Chapters 151, 297, and 366

26-40-103, as last amended by Laws of Utah 2008, Chapters 62 and 382

49-20-401, as last amended by Laws of Utah 2008, Chapter 176

Be it enacted by the Legislature of the state of Utah:

Section 1. Section **26-18-3** is amended to read:

26-18-3. Administration of Medicaid program by department -- Reporting to the Legislature -- Disciplinary measures and sanctions -- Funds collected -- Eligibility

33 **standards -- Internal audits -- Studies -- Health opportunity accounts.**

34 (1) The department shall be the single state agency responsible for the administration
35 of the Medicaid program in connection with the United States Department of Health and
36 Human Services pursuant to Title XIX of the Social Security Act.

37 (2) (a) The department shall implement the Medicaid program through administrative
38 rules in conformity with this chapter, Title 63G, Chapter 3, Utah Administrative Rulemaking
39 Act, the requirements of Title XIX, and applicable federal regulations.

40 (b) The rules adopted under Subsection (2)(a) shall include, in addition to other rules
41 necessary to implement the program:

42 (i) the standards used by the department for determining eligibility for Medicaid
43 services;

44 (ii) the services and benefits to be covered by the Medicaid program; [~~and~~]

45 (iii) reimbursement methodologies for providers under the Medicaid program[~~;~~]; and

46 (iv) a requirement that a person receiving Medicaid services shall participate in the
47 electronic exchange of clinical health records established in accordance with Section 26-1-37.

48 (3) (a) The department shall, in accordance with Subsection (3)(b), report to the Health
49 and Human Services Appropriations Subcommittee when the department:

50 (i) implements a change in the Medicaid State Plan;

51 (ii) initiates a new Medicaid waiver;

52 (iii) initiates an amendment to an existing Medicaid waiver;

53 (iv) applies for an extension of an application for a waiver or an existing Medicaid
54 waiver; or

55 (v) initiates a rate change that requires public notice under state or federal law.

56 (b) The report required by Subsection (3)(a) shall:

57 (i) be submitted to the Health and Human Services Appropriations Subcommittee prior
58 to the department implementing the proposed change; and

59 (ii) include:

60 (A) a description of the department's current practice or policy that the department is
61 proposing to change;

62 (B) an explanation of why the department is proposing the change;

63 (C) the proposed change in services or reimbursement, including a description of the

64 effect of the change;

65 (D) the effect of an increase or decrease in services or benefits on individuals and
66 families;

67 (E) the degree to which any proposed cut may result in cost-shifting to more expensive
68 services in health or human service programs; and

69 (F) the fiscal impact of the proposed change, including:

70 (I) the effect of the proposed change on current or future appropriations from the
71 Legislature to the department;

72 (II) the effect the proposed change may have on federal matching dollars received by
73 the state Medicaid program;

74 (III) any cost shifting or cost savings within the department's budget that may result
75 from the proposed change; and

76 (IV) identification of the funds that will be used for the proposed change, including any
77 transfer of funds within the department's budget.

78 (4) (a) The Department of Human Services shall report to the Legislative Health and
79 Human Services Appropriations Subcommittee no later than December 31, 2010 in accordance
80 with Subsection (4)(b).

81 (b) The report required by Subsection (4)(a) shall include:

82 (i) changes made by the division or the department beginning July 1, 2010 that effect
83 the Medicaid program, a waiver under the Medicaid program, or an interpretation of Medicaid
84 services or funding, that relate to care for children and youth in the custody of the Division of
85 Child and Family Services or the Division of Juvenile Justice Services;

86 (ii) the history and impact of the changes under Subsection (4)(b)(i);

87 (iii) the Department of Human Service's plans for addressing the impact of the changes
88 under Subsection (4)(b)(i); and

89 (iv) ways to consolidate administrative functions within the Department of Human
90 Services, the Department of Health, the Division of Child and Family Services, and the
91 Division of Juvenile Justice Services to more efficiently meet the needs of children and youth
92 with mental health and substance disorder treatment needs.

93 (5) Any rules adopted by the department under Subsection (2) are subject to review and
94 reauthorization by the Legislature in accordance with Section 63G-3-502.

(6) The department may, in its discretion, contract with the Department of Human Services or other qualified agencies for services in connection with the administration of the Medicaid program, including:

- (a) the determination of the eligibility of individuals for the program;
- (b) recovery of overpayments; and
- (c) consistent with Section 26-20-13, and to the extent permitted by law and quality control services, enforcement of fraud and abuse laws.

(7) The department shall provide, by rule, disciplinary measures and sanctions for Medicaid providers who fail to comply with the rules and procedures of the program, provided that sanctions imposed administratively may not extend beyond:

- (a) termination from the program;
- (b) recovery of claim reimbursements incorrectly paid; and
- (c) those specified in Section 1919 of Title XIX of the federal Social Security Act.

(8) Funds collected as a result of a sanction imposed under Section 1919 of Title XIX of the federal Social Security Act shall be deposited in the General Fund as dedicated credits to be used by the division in accordance with the requirements of Section 1919 of Title XIX of the federal Social Security Act.

(9) (a) In determining whether an applicant or recipient is eligible for a service or benefit under this part or Chapter 40, Utah Children's Health Insurance Act, the department shall, if Subsection (9)(b) is satisfied, exclude from consideration one passenger vehicle designated by the applicant or recipient.

(b) Before Subsection (9)(a) may be applied:

- (i) the federal government shall:
 - (A) determine that Subsection (9)(a) may be implemented within the state's existing public assistance-related waivers as of January 1, 1999;
 - (B) extend a waiver to the state permitting the implementation of Subsection (9)(a); or
 - (C) determine that the state's waivers that permit dual eligibility determinations for cash assistance and Medicaid are no longer valid; and
- (ii) the department shall determine that Subsection (9)(a) can be implemented within existing funding.

(10) (a) For purposes of this Subsection (10):

(i) "aged, blind, or has a disability" means an aged, blind, or disabled individual, as defined in 42 U.S.C. 1382c(a)(1); and

(ii) "spend down" means an amount of income in excess of the allowable income standard that shall be paid in cash to the department or incurred through the medical services not paid by Medicaid.

(b) In determining whether an applicant or recipient who is aged, blind, or has a disability is eligible for a service or benefit under this chapter, the department shall use 100% of the federal poverty level as:

(i) the allowable income standard for eligibility for services or benefits; and

(ii) the allowable income standard for eligibility as a result of spend down.

(11) The department shall conduct internal audits of the Medicaid program.

(12) In order to determine the feasibility of contracting for direct Medicaid providers for primary care services, the department shall:

(a) issue a request for information for direct contracting for primary services that shall provide that a provider shall exclusively serve all Medicaid clients:

(i) in a geographic area;

(ii) for a defined range of primary care services; and

(iii) for a predetermined total contracted amount; and

(b) by February 1, 2011, report to the Health and Human Services Appropriations Subcommittee on the response to the request for information under Subsection (12)(a).

(13) (a) By December 31, 2010, the department shall:

(i) determine the feasibility of implementing a three year patient-centered medical home demonstration project in an area of the state using existing budget funds; and

(ii) report the department's findings and recommendations under Subsection (13)(a)(i) to the Health and Human Services Appropriations Subcommittee.

(b) If the department determines that the medical home demonstration project described in Subsection (13)(a) is feasible, and the Health and Human Services Appropriations Subcommittee recommends that the demonstration project be implemented, the department shall:

(i) implement the demonstration project; and

(ii) by December 1, 2012, make recommendations to the Health and Human Services

157 Appropriations Subcommittee regarding the:

158 (A) continuation of the demonstration project;

159 (B) expansion of the demonstration project to other areas of the state; and

160 (C) cost savings incurred by the implementation of the demonstration project.

161 (14) (a) The department may apply for and, if approved, implement a demonstration
162 program for health opportunity accounts, as provided for in 42 U.S.C. Sec. 1396u-8.

163 (b) A health opportunity account established under Subsection (14)(a) shall be an
164 alternative to the existing benefits received by an individual eligible to receive Medicaid under
165 this chapter.

166 (c) Subsection (14)(a) is not intended to expand the coverage of the Medicaid program.

167 Section 2. Section **26-40-103** is amended to read:

168 **26-40-103. Creation and administration of the Utah Children's Health Insurance**
169 **Program.**

170 (1) There is created the Utah Children's Health Insurance Program to be administered
171 by the department in accordance with the provisions of:

172 (a) this chapter; and

173 (b) the State Children's Health Insurance Program, 42 U.S.C. Sec. 1397aa et seq.

174 (2) The department shall:

175 (a) prepare and submit the state's children's health insurance plan before May 1, 1998,
176 and any amendments to the federal Department of Health and Human Services in accordance
177 with 42 U.S.C. Sec. 1397ff; and

178 (b) make rules in accordance with Title 63G, Chapter 3, Utah Administrative
179 Rulemaking Act regarding:

180 (i) eligibility requirements consistent with Subsection 26-18-3~~(8)~~(9);

181 (ii) program benefits;

182 (iii) the level of coverage for each program benefit;

183 (iv) cost-sharing requirements for enrollees, which may not:

184 (A) exceed the guidelines set forth in 42 U.S.C. Sec. 1397ee; or

185 (B) impose deductible, copayment, or coinsurance requirements on an enrollee for
186 well-child, well-baby, and immunizations; ~~and~~

187 (v) the administration of the program~~[-]; and~~

(vi) a requirement that enrollees in the program shall participate in the electronic exchange of clinical health records established in accordance with Section 26-18-3.

Section 3. Section **49-20-401** is amended to read:

49-20-401. Program -- Powers and duties.

(1) The program shall:

(a) act as a self-insurer of employee benefit plans and administer those plans;

(b) enter into contracts with private insurers or carriers to underwrite employee benefit plans as considered appropriate by the program;

(c) indemnify employee benefit plans or purchase commercial reinsurance as considered appropriate by the program;

(d) provide descriptions of all employee benefit plans under this chapter in cooperation with covered employers;

(e) process claims for all employee benefit plans under this chapter or enter into contracts, after competitive bids are taken, with other benefit administrators to provide for the administration of the claims process;

(f) obtain an annual actuarial review of all health and dental benefit plans and a periodic review of all other employee benefit plans;

(g) consult with the covered employers to evaluate employee benefit plans and develop recommendations for benefit changes;

(h) annually submit a budget and audited financial statements to the governor and Legislature which includes total projected benefit costs and administrative costs;

(i) maintain reserves sufficient to liquidate the unrevealed claims liability and other liabilities of the employee benefit plans as certified by the program's consulting actuary;

(j) submit, in advance, its recommended benefit adjustments for state employees to:

(i) the Legislature; and

(ii) the executive director of the state Department of Human Resource Management;

(k) determine benefits and rates, upon approval of the board, for multiemployer risk pools, retiree coverage, and conversion coverage;

(l) determine benefits and rates based on the total estimated costs and the employee premium share established by the Legislature, upon approval of the board, for state employees;

(m) administer benefits and rates, upon ratification of the board, for single employer

219 risk pools;

220 (n) request proposals for provider networks or health and dental benefit plans

221 administered by third party carriers at least once every three years for the purposes of:

222 (i) stimulating competition for the benefit of covered individuals;

223 (ii) establishing better geographical distribution of medical care services; and

224 (iii) providing coverage for both active and retired covered individuals;

225 (o) offer proposals which meet the criteria specified in a request for proposals and

226 accepted by the program to active and retired state covered individuals and which may be

227 offered to active and retired covered individuals of other covered employers at the option of the

228 covered employer;

229 (p) perform the same functions established in Subsections (1)(a), (b), (e), and (h) for

230 the Department of Health if the program provides program benefits to children enrolled in the

231 Utah Children's Health Insurance Program created in Title 26, Chapter 40, Utah Children's

232 Health Insurance Act;

233 (q) establish rules and procedures governing the admission of political subdivisions or

234 educational institutions and their employees to the program;

235 (r) contract directly with medical providers to provide services for covered individuals;

236 [and]

237 (s) take additional actions necessary or appropriate to carry out the purposes of this

238 chapter[-]; and

239 (t) take actions necessary to encourage and facilitate member participation in the

240 electronic exchange of clinical health records in accordance with Section 26-1-37.

241 (2) (a) Funds budgeted and expended shall accrue from rates paid by the covered

242 employers and covered individuals.

243 (b) Administrative costs shall be approved by the board and reported to the governor

244 and the Legislature.

245 (3) The Department of Human Resource Management shall include the benefit

246 adjustments described in Subsection (1)(j) in the total compensation plan recommended to the

247 governor required under Subsection 67-19-12(6)(a).